Report on Financial Analysis of the Proposed Reorganization of the City of Muncie and Delaware County

DRAFT May 31, 2011



Report on Financial Analysis of the Proposed Reorganization ORAFT COPY of the City of Muncie and Delaware County

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Purpose of the Report

Crowe Horwath LLP ("Crowe") has been engaged by the Delaware County Commissioners ("County Commissioners") and the Mayor of the City of Muncie ("Mayor") to provide financial analyses of the proposed reorganization of the City of Muncie ("City") and Delaware County ("County") into one newly-created and newly named Consolidated City of Muncie and Delaware County ("Consolidated Entity") prepared by the Muncie-Delaware County Government Reorganization Committee ("Committee"). The Committee was established to evaluate possible options for the reorganization of the City and the County into one Consolidated Entity. In addition, the Committee is responsible for preparing the Plan of Reorganization ("Plan") (to be discussed herein) for adoption by the City of Muncie City Council ("City Council") and the County Commissioners. Certain items required to be in the Plan specifically address financial matters. Crowe has been asked to evaluate the following items per the agreed-upon scope of services:

- Estimate the property tax levies and property tax rates for each taxing district affected by the
 proposed reorganization based on budget and levy assumptions provided by the City and
 County for each of the taxing units that are proposed to be included in the Plan.
- Estimate cost savings and/or expenditure and levy reductions that may be accomplished, if
 any, based upon the difference between the total estimated budget, property tax levy and
 property tax rate for the Consolidated Entity compared to the aggregate existing budgets,
 property tax levies and property tax rates of each of the taxing units proposed to be included in
 the Plan.
- Adjust each taxing district property tax rate to include funding the property tax levy currently required to pay the outstanding debt of each taxing unit proposed to be included in the Plan.
- Advise and consult with the Commissioners, Mayor and City Council, as requested, on what assets, if any, that may be shared or absorbed in the proposed consolidation.
- Prepare a side-by-side comparison of the estimated new property tax levies and property tax rates for all taxing districts affected by the Plan to the most recently-approved property tax levies and property tax rates and the proposed change to each taxing unit.

The summary of the analysis is included in this Draft Report on Financial Analysis of the Proposed Reorganization of the City of Muncie and Delaware County ("Draft Report").

IC 36-1.5-4-18 requires a reorganization committee to include a statement of: (1) whether a fiscal impact analysis concerning the proposed reorganization has been prepared or has not been prepared by or on behalf of the reorganization committee; and (2) whether a fiscal impact analysis concerning the proposed reorganization has been made available or has not been made available to the public by or on behalf of the reorganization committee.

This Draft Report provides a fiscal analysis of the current proposal of the form of governance recommended for adoption by the Committee. However, final property tax levies, tax rates and distributions of revenue as permitted by law will be determined by the governing authorities of the Consolidated Entity.

In the preparation of this Draft Report, we have not conducted an audit or an examination, the objective of which would be the expression of an opinion of any financial or supplemental data or any of the assumptions identified in this Draft Report. Accordingly, we do not express such an opinion. We have no responsibility to update this Draft Report for events and circumstances occurring after the date of this Draft Report.

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Government Modernization Act

In 2006, the Indiana General Assembly adopted the Government Modernization Act ("Act"), now codified under Indiana Code (IC) 36-1.5. The Act was adopted in order to "grant broad powers to enable political subdivisions to operate more efficiently by eliminating restrictions under existing law that (a) impede the economy of operation of; (b) interfere with the ease of administration of; (c) inhibit cooperation among; and (d) thwart better government by; political subdivisions." In addition, the Act encourages "efficiency by and coordination among political subdivisions to: (a) reduce reliance on property taxes; and (b) enhance the ability of political subdivisions to provide critical and necessary services." The Act grants political subdivision's the authority to reorganize, to use cooperative agreements to achieve government functions or transfer responsibilities between offices. For the purposes of this Draft Report, Crowe will focus on the ability to reorganize as this is the path currently proposed by the Committee.

The Act allows for a wide range of reorganizations dependent on the type of political subdivisions participating in the process. Included in this is the authority for a municipality and a county (other than Marion County) to reorganize. The participating political subdivisions are allowed to either consolidate into a single new political subdivision or can consolidate into one of the participating political subdivisions. When the reorganization becomes effective, the original participating subdivisions cease to exist and only the reorganized political subdivision remains. At the same time, the responsibilities, assets and liabilities of the original political subdivision are transferred to the reorganized political subdivision.

The process of reorganization can be initiated in one of two ways. The first method would be that the legislative body of a political subdivision adopts a resolution which proposes the reorganization. In the case of a reorganization involving a municipality and a county, the resolution must also state whether the countywide vote on the public question should include a rejection threshold. The other mechanism for initiating reorganization would be through a written petition signed by at least five percent (5%) of the voters of a political subdivision, as certified by the clerk of the political subdivision. If a petition is the initiating document, the legislative body of the political subdivision in which the voters are located must conduct a public hearing on the proposed reorganization and adopt a resolution which indicates their decision to propose a reorganization (either as originally proposed by the voters' petition or with modifications to the original petition) or decline to participate in a reorganization.

After adoption of a resolution indicating the desire to participate in a reorganization, that resolution is forwarded to the other affected political subdivision. These other political subdivisions must adopt their own resolution proposing to participate in a reorganization or declining to participate. Participating political subdivisions must ultimately adopt substantially identical resolutions.

Once the reorganization resolutions have been adopted, the participating political subdivisions will appoint members to a reorganization committee. The reorganization committee is provided the authority to conduct public hearings on the reorganization process and provided access to the books and records of the participating political subdivisions. The main deliverable of the reorganization committee is the Plan. The Plan will govern the actions, duties and powers of the reorganized political subdivisions that are not specified by law. The following elements are required to be included in the Plan:

- Name and description of the reorganized political subdivision.
- Description of the boundaries of the reorganized political subdivision.
- Description of the taxing areas in which taxes to retire obligations of the reorganizing political subdivisions will be imposed.



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- Description of the legislative body, fiscal body and executive of the reorganized political subdivision, including descriptions of the election or appointment districts and the manner in which members of these bodies will be elected or appointed.
- Description of the services to be offered by the reorganized political subdivision and the service areas in which the services will be offered.
- Approach to the disposition of the personnel, agreements, assets and liabilities of the reorganizing political subdivisions.
- Any other information the reorganization committee deems to be necessary or appropriate or that the legislative bodies of the participating political subdivisions require of the reorganization committee.

In the case of a reorganization including a municipality and a county, the Plan must also include information regarding voter thresholds. If the legislative bodies of the participating political subdivisions indicated the countywide vote on the reorganization should have a rejection threshold, the reorganization committee must include the threshold in the Plan. This threshold must be the same for each participating political subdivision. In addition, the reorganization committee must include in the Plan the percentage of voters who must vote, on a countywide basis, to approve the reorganization. This "countywide vote approval percentage" must be greater than fifty percent (50%).

The reorganization committee must present the Plan to the legislative bodies of the participating political subdivisions no later than one year after certification of the resolutions initiating the reorganization. The legislative bodies of the political subdivisions must consider a resolution on the Plan during at least two separate meetings and must conduct a public hearing on the resolution. After the public hearing, the legislative bodies may adopt the Plan as presented by the reorganization committee, adopt the plan with modifications or reject the plan and require the reorganization committee to submit a new plan within 30 days. This process continues until the legislative bodies of all participating political subdivisions have adopted the same Plan. If a final Plan has not been adopted by at least one of the participating political subdivisions within one year of the initial presentation of the Plan, the reorganization committee must submit a final plan to the legislative body within one month after the expiration of the one year period. If the legislative body fails to take action, the plan is considered approved. If the legislative body adopts a resolution rejecting the plan then, at least ten percent (10%) of the voters of the political subdivisions may file a petition that puts the plan to a public question (referendum).

After approval of the Plan by all participating political subdivisions, a public question will be placed on the next regularly scheduled election ballot. The question will ask if the political subdivisions should be reorganized into a single political subdivision. Assuming a majority of the voters in each participating subdivision approve the public question, the reorganization is adopted. In the case of a reorganization involving a municipality and a county, the percentage of voters who approve the reorganization on a countywide basis must be at least equal to the countywide vote approval percentage. In addition, if a rejection threshold was adopted, the percentage of voters voting against the reorganization must be less than the rejection threshold for the reorganization to be approved. Assuming the voters approve the reorganization, the reorganized political subdivision becomes effective according to the process and timing identified in the Plan.





Muncie-Delaware County Reorganization Efforts

Plan of Reorganization Proposal

The Muncie-Delaware County Government Reorganization Committee ("Committee") is made up of eight Committee Members. The Members are: Eric Damian Kelly, Chair; Gary Addison, Vice Chair; Lee Ann Mengelt, Secretary; Denise Moore; Joe Russell; Billie Shephard; George Sheridan; and Alan Wilson. This Committee submitted a Plan of Reorganization ("Plan") to the City Council and the County Commissioners in June 2010. The City Council and the County Commissioners must adopt the plan with modifications or reject the Plan by June 2011. The Committee then has thirty (30) days to respond to any modifications. After approval of the Plan, a referendum question will be placed on the November 2012 election ballot for the public vote. If the Plan is approved, it will be effective in January 2015. The timing of the adoption of the Plan in 2012 would shorten the then current Mayor's term to three (3) years and the City Council's, County Council's and the County Commissioner's term to two (2) years.

According to the Plan, the purpose of the Plan is to allow the government to function without some of the current constraints of Indiana law and increase the efficiency of operation of government, simplify the administration of government, create a more cooperative government and thereby a better government.

The Plan provides for one County Executive as the presiding Officer of the Consolidated Council and the Chief Executive of the Consolidated Entity. This County Executive would replace the Mayor and the Board of County Commissioners. Legislative and fiscal responsibilities would be handled by one Consolidated Council (as defined in the Plan), replacing the Common Council of the City of Muncie and the County Council of Delaware County. In addition to these elected offices and bodies, certain county offices were identified to remain the same as before reorganization. The offices identified are as follows:

- County Assessor;
- County Clerk of Courts;
- County Recorder;
- County Treasurer;
- County Sheriff; and
- County Coroner

According to the Constitution for the State of Indiana, Article 6, Section 2, the County offices of the Clerk of the Circuit Court, Auditor, Recorder, Treasurer, Sheriff, Coroner and Surveyor are all elected positions in each County. However, the functions of the Auditor and Surveyor will be modified as discussed herein. All other departments, agencies or boards would remain and become entities of the newly-created government.

In regard to the collection of revenue for the provision of services, the Plan identifies five potential type of taxing areas.

- General Service Area The General Service Area would include all of the area of the newlycreated Consolidated Entity.
- **Urban Service Area** The Urban Service Area would consist of the total area of the City immediately prior to the effective date of the consolidation.



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- Rural Service Area The Rural Service Area would include areas within the boundaries of
 the Consolidated Entity but not within the Urban Service Area and not within the boundary of
 any municipality other than the City as such municipality existed on the day before the
 effective date.
- Rural Fire Service Area The Rural Fire Service Area includes all areas for which the Consolidated Entity is responsible for providing fire protection but not the area within the Urban Service Area.
- **Special Service Areas** The Special Service Area may be established through an ordinance by the Consolidated Entity to include areas that correspond to the boundaries of a municipality that is not covered under this Plan.

The table below identifies the services specifically identified in the Plan to be included in each of the recommended taxing areas, except the Rural Fire Service Area and the Special Service Area. In addition to these identified services, other services may be provided within any of the taxing areas as the need for such services is established.

Service Areas	Services
General Service Area	General administration, 911 service, animal control, building commissioners, controller and finance, emergency medical services, engineering and surveying, drainage and storm water to the extent that such services are the responsibility of the Consolidated Entity, public lands, including publicly owned parks, fairgrounds, cemeteries, recreational facilities, public health, planning and geographic information services, redevelopment, bridges, management, operation and maintenance of buildings and other real property owned by the Consolidated Entity. The General Service Area shall also serve as the tax base for paying for general county services such as: council, county executive, county administrator and other central administrative staff, chief financial officer and related functions, personnel and human resources, insurance and risk management, Auditor, Treasurer, Recorder, Clerk and local share of court operations and the Sheriff's duties including operation of the jail and building
	security but not including Rural Service Area police functions.
Urban Service Area	Street lighting, City Court, City Clerk, police protection, and fire protection.
Rural Service Area	Police patrol provided by the Sheriff's department.

• The Common Council, the County Commissioners, the County Council, and the Mayor would be abolished. The budgeted expenses associated with these entities would be eliminated, or transferred to the entities that would assume their functions. For example, the Mayor and County Commissioners' budgets were divided in half and each half was applied to the newly created County Executive and County Administrator Offices to provide funding for the transferred functions.





- The Offices of Assessor, Circuit Clerk, Coroner, Recorder, Treasurer, and Sheriff will remain with their current duties and those additional duties necessary to operate the Consolidated Entity.
- The newly created County Administrator will serve as the Chief Operating Officer for the Consolidated Entity. The duties will include preparing reports and researching information for the Consolidated Council and other day-to-day operations of the Consolidated Entity.
- The newly created Chief Financial Officer shall serve as the Controller. This person would be responsible for preparation of the annual budget and monthly financial reports to be presented to the Consolidated Council. Other duties include purchasing and traditional functions performed by the County Auditor, including issuance of warrants, all duties related to the examination and settlements of accounts of the Consolidated Entity, and collect money due to the Consolidated Entity.
- The County Surveyor will continue to exist so long as required by the Indiana Constitution; however, all duties will be performed by the newly created County Executive.
- The County Auditor will have authority to collect money owed to the Consolidated Entity and
 may be assigned duties of the Clerk if the Consolidated Council determines it is appropriate.
 The County Auditor will transfer the following duties to the newly created Chief Financial
 Officer: issuance of warrants (including redemption and cancellation) and examination and
 settlement of accounts of the Consolidated Entity.
- The annual budget would be subject to review and approval by the Consolidated Council, who
 may reduce, modify, and approve the budget at public meetings in a manner consistent with
 current law.
- The Consolidated Council shall have all legislative authority on ordinances, including the budget ordinance. The Consolidated Council must have at least eight (8) members to have a quorum and at least a majority of those present to adopt any ordinance.
- All governmental or quasi-governmental authorities, bureaus, and taxing districts that currently
 have their budgets reviewed by either the City or County Council shall have their budgets
 reviewed by the Consolidated Council.



MAP OF SERVICE AREAS



This map delineates the General, Urban, and Rural Service Areas described above, but does not include any Special Services Districts that may be established by the Consolidated Council.

(insert Map)





Proposed Reorganization Structure

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The Committee has recommended a proposed reorganization structure. This structure addressed the proposed elected officials to be included in the Plan. The diagrams on pages 9, 10 and 11 show a comparison of the current structures and the proposed structure. Under the current structure, there are a combined 35 elected officials. Under the proposed structure for the Consolidated Entity, this would be reduced to 29 elected officials. The two primary areas of consolidation of elected officials results from changes in the executive office and the legislative bodies. Currently, the Mayor serves as the executive of the City, and the County is governed by a three-member Board of Commissioners. These two offices or boards would be reduced to a single executive – the County Executive. Legislatively, the City currently has a nine-member Common Council while the County has a seven-member County Council. These councils would be combined into a single fifteen-member Consolidated Council, including seven district representatives, seven at-large members, and the County Executive will serve as the Presiding Officer. Other services not falling under the direct jurisdiction of the identified elected officials would be provided by various appointed departments, boards and commissions. Those offices have been defined by the Committee and include the following:

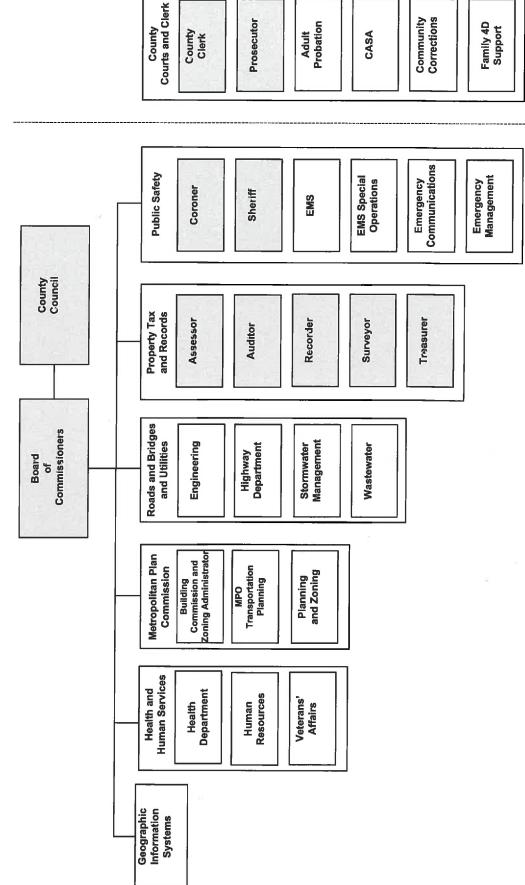
Consolidated Entity Departments	Current County Departments	Current City Departments
Assessor	Assessor	
Auditor	Auditor	
Coroner	Coroner	
Finance		Controller
Human Resources	Human Resources	Human Resources
Information Technology		
Public Lands	- 0	Parks Department
Public Planning and Economic Development	MPO Transportation Planning; Planning and Zoning; and Engineering	Community Development
Public Safety	Health Department, EMS; EMS Special Operations; Emergency Communications; and Emergency Management	Animal Control
Public Works	Geographic Information Systems, Highway Department, Stormwater Management, and Wastewater	Public Works
Recorder	Recorder	
Regulatory Agencies	Building Commission and Zoning Administrator	Building Commissioner
Sheriff	Sheriff	
Surveyor	Surveyor	11
Treasurer	Treasurer	
Urban Fire Department		Fire Department
Urban Police Department		Police Department
Veteran Services	Veterans' Affairs	

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Current County Organizational Structure

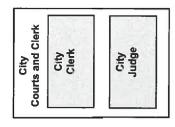


NOTE: Elected Officials are represented by shaded boxes

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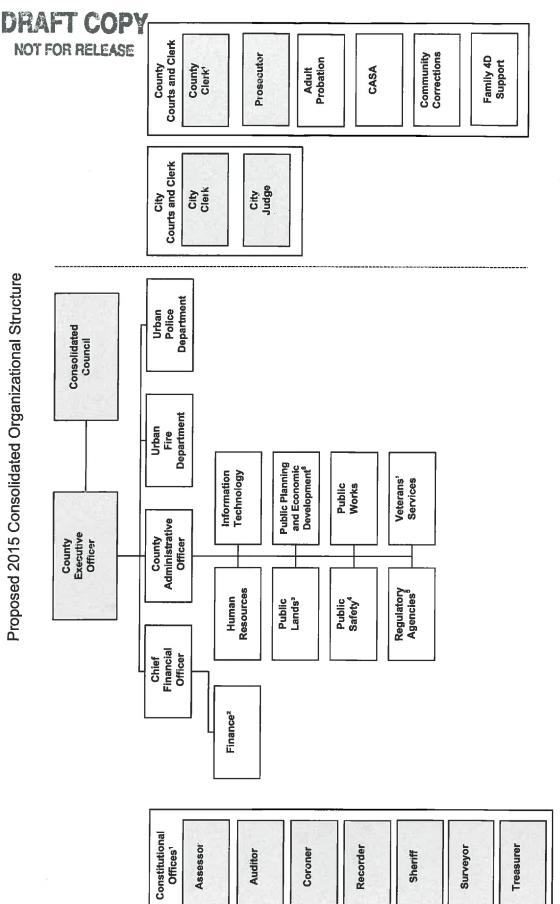


Animal
Control
Community
Development
Parks
Department
Public Works
Department
Department
Department
Department
Department
Department
Department
Department

Current City Organizational Structure

NOTE: Elected Officials are represented by shaded boxes

The following services are governed by boards: Muncie Human Rights Commission, Muncie Sanitary District, Beech Grove Cemetery



NOTE: Elected Officials are represented by shaded boxes

^{&#}x27; Constitution of the State of Indiana, Article 6, Section 2 requires each County to elect an individual to each position

² All functions of the County Auditor will be conducted by the Department of Finance

except those related to properly tax fillings and collections

Includes the Beach Grove Cemetery Board

* Public Health responsibilities of the Delaware County Health Department will be
consolidated into the Department of Public Safety. Includes coordination with the County Coroner
is Includes the Muncie Human Rights Commission

8 Any statutory duties of the County Surveyor not assigned to the Public Works
Department will be consolidated into the Department of Public Planning and Economic
Development

Financial Analysis of Reorganization

Process for Financial Analysis

Crowe has prepared the following financial analysis of the proposed reorganization as requested by the Mayor and County Commissioners. The financial analysis has been based on the proposed reorganization structures currently identified by the Committee. In order to complete this analysis, Crowe has performed the following tasks:

- Analysis of budgeted expenditures by department based on 2011 budget information for the City and the County as obtained from the City Controller and the County Auditor.
- Analysis of outstanding debt of the City and the County.
- Analysis of anticipated revenues based on 2011 budget information for the City and the County as obtained from the City Controller and the County Auditor.
- Calculation of estimated tax levies and tax rates for a General Service Area, an Urban Service Area, and a Rural Service Area based on the budgeted expenditures and revenues.
- Comparison of calculated tax rates to the Pay 2011 tax year actual tax rates.
- Analysis of certain other items as requested by the Mayor, County Commissioners and the City Council.

The financial analysis is supported by the attached appendices which are summarized in the following narrative of this Draft Report.

Summary of Tax Levy and Tax Rate Creation

In order to understand the results of the financial analysis, it is first necessary to understand the process by which tax levies and tax rates are created. This section provides a short summary of this process. While this is a simplified summary of the process, it provides certain key equations which are critical to the financial analysis.

Each year, taxing units use a statutorily-required budgeting process for setting their budgets for the next year. During this process, taxing units must identify their proposed budgeted expenditures for various services. These expenditures are broken into four categories:

- Personal Services 100 Series
- Supplies 200 Series
- Other Supplies and Services 300 Series
- Capital Outlay 400 Series

Salaries, wages and employee benefits are included within the Personal Services category. Supplies primarily include general office supplies, certain tools necessary, or other consumable items for operation of a particular department. Other Supplies and Services is a catch-all for many other expenditures and includes any contractual services employed by a department, such as lease payments (other than equipment leases) and debt service payments. Capital Outlay includes any expenditures of a capital nature. This could include building improvements, vehicle or equipment purchases, and other capital items.

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As part of the budget process, units also must estimate miscellaneous revenues anticipated to be received by the taxing unit in the next year. These revenues do not include property taxes as those will be captured through the tax levy. Rather, miscellaneous revenues include, but are not limited to, local option income tax revenue, excise tax revenue, grants, riverboat revenue allocations, fee revenue, reimbursements, licensing revenue, rental income, permit revenue, and interest income. In addition, cash balances for each fund of the taxing unit will be identified on the budget form, as a taxing unit could utilize available cash balances to fund budgeted expenditures. For the purposes of this Draft Report, we have not included cash balances in our consideration for property tax levies. Finally, desired operating balances are identified in order to produce a final proposed property tax levy. Both cash balances and operating balances, however, primarily serve as cash flow management tools in the budget. On a continuing annual basis, structural budget balance can only be achieved by annual revenues equaling or exceeding annual expenditures. Because of this, the net impact of the cash and operating balances has been assumed to be zero for the purposes of this Draft Report. After subtracting the estimated miscellaneous revenues from the estimated expenditures, the remainder of the expenditures would be funded through a property tax levy for those funds which are allowed to levy a property tax. The property tax levy in this Draft Report is therefore calculated according to the following equation:

Estimated
Estimated - Miscellaneous = Property
Expenditures Revenues Tax Levy

After the calculation of the property tax levy for each fund of the taxing unit, it is necessary to calculate the tax rate that will be needed in order to fulfill the tax levy. To do this, the net assessed value of taxable property within a particular taxing district for which the fund is applicable is calculated. The property tax levy is then spread across this net assessed value to calculate the tax rate. The tax rate is typically expressed in dollars and cents per \$100 of net assessed value. The formula for the calculation of the tax rate is:

Analysis of Expenditures

As the summary above describes, the budget process is often initiated by evaluating expenditures for the services to be provided. For the purposes of this financial analysis, Crowe has started with analyzing the budgeted expenditures for the City and the County for the 2011 budget year. To do this, Crowe identified the expenditures associated with each department by expenditure category for the City and the County separately. The expenditures are identified in Appendices A through F. The distinction between the appendices will be discussed further in this Draft Report. In some instances, Crowe may have broken out certain items into functional "departments" that are different from the current authority of existing city or county departments. These "departments" have been broken out as such to allow for easier categorization of expenditures between the various taxing districts. Upon actual implementation of the proposed reorganization, these "departments" may not be identified separately for the purposes of actual governance. However, for the purposes of the financial analysis, the expenditures associated with these "departments" would likely stay within the proposed General Service Area, Urban Service Area, or Rural Service Area.

After detailing out the various expenditures by proposed reorganization department, Crowe assigned each department to a particular area. Crowe used a similar approach to the areas identified in the Plan and has categorized expenditures into either a General Service Area, a Urban Service Area, or a Rural Service Area.

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Appendix A includes all of the budgeted departments which Crowe has assigned to the General Service Area. This area would include all of the proposed elected officials, all currently joint boards and departments, and all County-specific departments. The funds identified in this appendix include only those funds which are identified to have a levy on the City's or the County's 1782 Notice for 2011. The 1782 Notice identifies those funds which are considered for the purposes of property tax levies. Other funds not directly included in the property tax levy calculation are identified in later appendices. The total expenditures allocated to the General Service Area equal \$31,268,301.

Appendix B includes all of the departments which Crowe has assigned to the Urban Service Area. This area is comprised of City-specific departments which provide services above and beyond what are available in the General Service Area. These expenditures are based on only those funds which are included in the calculation of the property tax levy. The total expenditures allocated to the Urban Service Area equal \$26,921,612.

Appendix C includes the patrol function of the Sherriff's department which Crowe has assigned to the Rural Service Area. This area is comprised of a County-specific department which provides services above and beyond what are available in the General Service Area. Again, these expenditures are based on only the fund which is included in the calculation of the property tax levy. The total expenditures allocated to the Rural Service Area equal \$2,766,367.

Appendices D through and including F capture expenditure data for other funds of the City and County which do not impact the property tax levy or rate process. This is due largely to these funds receiving revenues from other sources which are often budgeted, but not required to be accounted for in the formal budget process. Generally, these funds have very restricted uses as a matter of law or local policy; therefore, their inclusion as a resource that may support general government services would likely present an inaccurate picture of resources and property tax levy requirements for the reorganized Consolidated Entity. This would include, but is not limited to, tax increment financing (TIF) revenues, employee contributions for insurance benefits, and utility revenues. While these funds will not impact the remainder of the analysis in regard to property tax levy and tax rate, these funds are important as many of them provide support or additional funding for various departments of the City and the County. For the purposes of considering reorganization, the Committee should be aware of these funds as many may be considered in departments identified in the proposed reorganization structure. Appendices D through F are provided to allow for the expenditure data presented in this Draft Report that match to the total budgeted expenditures of the City and the County.

Appendix J identifies outstanding debt for which the City or the County levy a property tax. While both the City and the County have other debt, which will be discussed later in this Draft Report, there is one bond issue currently being paid by a property tax levy and tax rate. See "Analysis of Outstanding Debt".

The table below provides the sum of expenditures for both the County and the City, which equals the expenditures data provided in the 2011 budget information provided to Crowe.

Expenditure	<u>City</u>	County	Total
General Service Area	\$ 4,434,662	\$ 26,833,639	\$ 31,268,301
Urban Service Area	26,921,612	-	26,921,612
Rural Service Area	_	2,766,367	2,766,367
Property Tax Debt	52,530	1,698,470	1,751,000
Non-Property Tax Funds	5,786,126	8,376,745	14,162,871
Total	\$ 37,194,930	\$ 39,675,221	\$ 76,870,151





Analysis of Outstanding Debt

In addition to the budgeted expenditures for the provision of services, both the City and the County currently collect property taxes to pay for an outstanding bond issue. As identified above, this bond issue is included in Appendix J. As Appendix J shows, the City and the County currently levy a tax for the Mun-Del Building Corporation First Mortgage Refunding Bonds, Series 2009 ("2009 Bonds"). The County pays ninety-seven percent (97%) of the annual lease rental payment and the City pays three percent (3%) of the annual lease rental payment on the 2009 Bonds. The total lease rental payment due for 2011 is \$1,752,000 of which the County will be responsible for \$1,699,440 and the City will be responsible for \$52,560. The County is levying \$1,698,470 and the City is levying \$52,530. The difference is assumed to be paid from cash on hand.

While Appendix J identifies only those bond issues which require a property tax levy for repayment, all of the City and the County's debt is identified in Appendix I. The debt identified in Appendix I includes all of the debt outstanding for both the City and the County as of April 1, 2011. These bonds have not been included in this financial analysis as they would not have been budgeted for the 2011 budget year. The bonds listed in Appendix I which are not also listed in Appendix J are paid through other revenue sources such as income tax revenues or TIF revenues. They do not impact the 2011 budgeted property tax levy for the City or the County.

The distinction between these bonds and which taxing units are responsible for the repayment of the bonds is important due to certain provisions of the Act. The Act required that indebtedness that was incurred by a Consolidated Entity prior to the reorganization may not be imposed on taxpayers that were not responsible for the debt prior to the reorganization and must only be paid by those taxpayers that were responsible. This also applies to pension obligations. This means that the County debt service must remain with the same taxpayer population as the County prior to reorganization. In the proposed reorganization, the County debt would apply to the General Service Area, which is essentially the same as the prior County taxing unit. The City debt would apply to the Urban Service Area as this corresponds with the City prior to reorganization.

Summary of Expenditures by Service Area

Based on the above analyses, it is possible to calculate estimated expenditures to be allocated to each of the three proposed taxing districts. The table below identifies these expenditures and totals them for the three service areas.

	General Service Area		Urban Service Area		Rural <u>Service Area</u>		<u>Total</u>
Property Tax Expenditures Miscellaneous Expenditures Debt Obligation Expenditures	\$	31,268,301 13,901,871 1,698,470	\$	26,921,612 196,000 52,530	\$	2,766,367 65,000	\$ 60,956,280 14,162,871 1,751,000
Total	\$	46,868,642	\$	27,170,142	\$	2,831,367	\$ 76,870,151

Analysis of Available Revenues

After calculation of the expenses to be paid within each of the proposed service areas, Crowe then analyzed the available revenues that would be available to fund the proposed expenditures. The data for miscellaneous revenues has been obtained from the 1782 Notices for the 2011 budget year for the City and the County. Based on this information, the various revenue sources have been broken into the three areas in a manner that correlates the revenues with the applicable expenditures. This process has been done for both the County and the City.

The process of allocating the miscellaneous revenues is the same whether analyzing the County's 2011 budget or the City's 2011 budget. For the County, the miscellaneous revenues have been allocated based on the proportion of the County's 2011 budget (property tax supported and non-

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property tax supported expenditures) allocated to the General Service Area and the Rural Service Area. Between these two areas, the General Service Area accounts for roughly eighty-nine percent (89%) of the County's 2011 budget and the Rural Service Area accounts for the remaining eleven percent (11%). In total, \$16,648,656 of the County's anticipated miscellaneous revenues for 2011 have been allocated to the General Service Area and the remainder of the revenues, \$826,680, has been allocated to the Rural Service Area.

The City's miscellaneous revenues were allocated to the General Service Area and the Urban Service Area. The General Service Area accounts for approximately twenty-seven percent (27%) of the City's 2011 budget and the Urban Service Area accounts for the remaining seventy-three percent (73%) based upon the City's property tax supported and non-property tax supported expenditures. In total, \$7,503,046 of the City's anticipated miscellaneous revenues for 2011 have been allocated to the General Service Area and the remainder of the revenues, \$12,623,073 has been allocated to the Urban Service Area.

This table includes both the miscellaneous revenues derived from the City and the County as allocated to each area.

	<u>s</u>	General Service Area		Urban ervice Area	Se	Rural rvice Area	Total	
County Miscellaneous Revenues City Miscellaneous Revenues	\$	16,648,656 7,503,046	\$	12,623,073	\$	826,680	\$	17,475,336 20,126,119
Total	\$	24,151,702	\$	12,623,073	\$	826,680	\$	37,601,455

Calculation of Estimated Property Tax Levies and Tax Rates

Based on the previously described analyses, it is possible to calculate an estimated property tax levy for the General Service Area, the Urban Service Area, and the Rural Service Area. As identified previously in the Summary of Tax Levy and Tax Rate Creation, to compute the property tax levy, the estimated revenues for a particular area are subtracted from the estimated expenditures. The net amount of the revenues and expenditures represents the portion of the expenditures that must be funded through the property tax levy.

Although estimated property tax levies and tax rates are provided in this section for purposes of estimating baseline financial impacts of the Plan, it is important to note that actual property tax levies, tax rates and allocation of revenues will be subject to statutory adoption processes by the governing body of the Consolidated Entity and may be significantly different from those provided in this section and the accompanying appendices.

The table below provides this calculation for the General Service Area, the Urban Service Area, and the Rural Service Area.

		General ervice Area	<u>s</u>	Urban ervice Area	Rural Service Area		
Total Estimated Expenditures Less: Estimated Miscellaneous Revenues	\$	46,868,642 24,151,702	\$	27,170,142 12,623,073	\$	2,831,367 826,680	
Total Estimated Property Tax Levy	\$	22,716,940	\$	14,547,069	\$	2,004,687	

Once the estimated property tax levy is calculated, it is then possible to compute an estimated tax rate for the three areas of the Consolidated Entity. To do this, the property tax levy is compared to the assessed value of property within each of the three areas. As the General Service Area would be





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based on the boundaries of both the Rural Service Area and the Urban Service Area after reorganization, therefore the combined Pay 2011 net assessed value for the Rural and Urban Service Areas can be used to compute a General Service Area tax rate. The Urban Service Area's boundaries are coterminous with the current City prior to reorganization and so the City's net assessed value for Pay 2011 has been used to compute the Urban Service Area tax rate. The Rural Service Area is based on the original boundaries of the County less the boundaries of the City prior to reorganization, and less the boundaries of all incorporated areas. The County's net assessed value for Pay 2011 less the sum of the City's and other incorporated areas' net assessed value for Pay 2011 has been used to compute the Rural Service Area net assessed value. The table below provides these estimated tax rate calculations.

	General Service Area			Urban Service Area	Rural Service Area		
Total Estimated Property Tax Levy Divided by: Net Assessed Value (NAV)	\$	22,716,940 2,788,012,603	* 	14,547,069 1,631,794,088	\$	2,004,687 1,156,218,515	
Total Estimated Tax Rate	\$	0.8148	\$	0.8915	\$	0.1734	

The calculation of the estimated tax rates requires a few additional comments. The tax rates above represent the estimated tax rate that would be applicable for the proposed areas of the Consolidated Entity. This tax rate does not include tax rates associated with other taxing units such as townships, schools, libraries or special districts. Secondly, taxpayers residing within the Urban Service Area and the Rural Service Area would also be responsible for the tax rate associated with the General Service Area. These taxpayers would be receiving the benefit of the general administration of the Consolidated Entity as well as additional services due to their location within the Urban Service Area and the Rural Service Area, so it would be appropriate for them to pay both tax rates. Finally, these estimated tax rates are based on the assessed value distribution for the City and the County prior to reorganization.

The other incorporated areas of the County that are not located within any of the service areas have not been considered in any of the analysis. Residents of the other incorporated areas will continue to receive traditional County services such as the Auditor and Assessor; however, the newly Consolidated Entity will be responsible for calculating the tax rates for those other incorporated areas. The analysis provided in this Draft Report does not take into consideration the method or revenues the Consolidated Entity would or could receive from the other incorporated areas for these services.

Comparison to Current Tax Rates

A primary consideration of the Committee is the impact the proposed reorganization would have on taxpayers throughout the County. In order to consider this impact, Appendix K provides a side-by-side comparison of the current 2011 tax rates compared to what the tax rates would be under the proposed reorganization. Three main columns are impacted for the purposes of this comparison. The County tax rate has been updated to equate to the General Service Area tax rate calculated above. In addition, the City tax rate has been updated to the Urban Service Area tax rate calculated above. Five of the taxing districts for the City are currently in a phase-in process associated with annexation. For 2011, the tax rate in these taxing districts is roughly one-half of the City's total tax rate. For the purposes of comparison, Crowe has assumed this ratio to remain in the reorganized tax rates. And finally, all other unincorporated taxing districts have been updated to the Rural Service Area tax rate calculated above.

As Appendix K demonstrates, the impact to taxpayers would vary depending on the taxpayer's location in the County. For those taxpayers outside of the City, the tax rate under the proposed reorganization would be estimated to increase by \$.32 per \$100 NAV. This impact is largely due to





the transfer of many joint departments from the City's property tax levy to the General Service Area. However, there is minimal impact to the residential homeowner tax bill due to the circuit breaker which will be discussed further in the "Circuit Breaker Tax Credit" section of this Draft Report. The residents of the City are estimated to see a net decrease in their overall tax rate of approximately \$0.68 per \$100 NAV. This is due to current City expenses and levy being moved to the General Service Area and spread over a larger assessed value base, resulting in lower tax rates.

Circuit Breaker Tax Credit

The State General Assembly enacted legislation which provides taxpayers with a tax credit for all property taxes in an amount that exceeds a percentage of the gross assessed value of real and personal property eligible for the credit ("Circuit Breaker Tax Credit"). A person is entitled to the Circuit Breaker Tax Credit against the person's property tax liability for property taxes first due and payable after 2009 in the amount by which the person's property tax liability attributable to the person's:

- (1) homestead would otherwise exceed 1%;
- (2) residential rental property would otherwise exceed 2%;
- (3) long term care property would otherwise exceed 2%;
- (4) agricultural land would otherwise exceed 2%;
- (5) nonresidential real property would otherwise exceed 3%; or
- (6) personal property would otherwise exceed 3%;

of the gross assessed value of the property that is the basis for determination of property taxes for that calendar year.

The Legislative Services Agency (LSA) prepared a report which estimates the impact of the Circuit Breaker Tax Credit for all taxing units in the State. Pursuant to LSA data dated October 21, 2010, the estimated Circuit Breaker Tax Credit allocable to the City and County for budget years 2011 and 2012 is shown in the following table.

Estimated Circuit Breaker Tax Credit

	<u>2011</u>	<u>2012</u>	
City of Muncie	\$ 9,132,239	\$ 9,085,383	
Delaware County	4,468,431	4,308,878	

As discussed above, homesteads are subject to Circuit Breaker Tax Credits for any tax liability in excess of 1% of the gross assessed value of the property. Assuming \$100,000 for the gross assessed value, the taxpayer's tax liability cannot be in excess of \$1,000. Any amount in excess of \$1,000 is considered a Circuit Breaker Tax Credit. To illustrate the potential impact of the proposed reorganization to a residential homeowner with a gross assessed value of \$100,000, refer to Schedule K-2. For example, a residential homeowner in the Muncie City – Center Township taxing district with a gross assessed valuation of \$100,000 currently has an estimated property tax liability of \$1,431 thus the taxpayer receives \$431 in Circuit Breaker Tax Credits because the taxpayer's tax liability cannot be in excess of \$1,000. As a result of the proposed reorganization, the same taxpayer may see a reduction in the amount of Circuit Breaker Tax Credits to \$208 but the taxpayer's tax liability will remain at \$1,000 because the taxing district tax rates are high enough that the estimated decrease does not decrease the taxpayer's liability to less than 1% of the gross assessed value or \$1,000.

Generally, the impact to agricultural and business taxpayers located in the unincorporated areas of the County could see the most significant increase in their annual tax liability. In large part, this is due

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to the Rural Service Area taxpayers bearing the cost of the Sheriff Department's patrol function whereas prior to the proposed reorganization, the patrol function was a cost to all taxpayers in the County. On Schedule K-3, agricultural taxpayers located within the Perry Township taxing district could see an increase in their annual tax bill of approximately \$581 assuming a gross assessed value of \$250,000 and no standard deductions. Therefore, if a farmer within Perry Township has acreage with a gross assessed value of \$250,000, that farmer's annual tax bill could increase by \$581 because the tax rates within Perry Township could reach the 2% circuit breaker threshold after consolidation.

The same could be said for businesses subject to the 3% threshold that are located in the unincorporated areas of the County. Assuming the same assumptions as above, Perry Township and \$500,000 gross assessed value, a business could also see their annual tax bill increase by \$1,636.

Town of Yorktown, Indiana and Mt. Pleasant Township, Indiana Plan of Reorganization

As of the date of this analysis, Crowe is aware of a proposed plan of reorganization between the Town of Yorktown and Mt. Pleasant Township which would consolidate the two taxing districts into one new consolidated entity. For purposes of this analysis, none of the proposed reorganization between the Town of Yorktown and Mt. Pleasant Township has been considered.

Summary of Financial Analysis

The financial analysis provided above, as well as the accompanying Appendices, is designed to provide a baseline scenario for the proposed reorganization. As the Committee continues to explore options for reorganization, the impact to property tax levies and tax rates would need to be updated in order to provide a clear picture of how such changes would impact taxpayers.

Crowe recognizes the reorganization of governmental units is a complex undertaking. Although the Government Modernization statute clearly indicates that the legislative intent of reorganization is to promote efficiency in the delivery of government services, it is difficult to determine specific savings without a baseline starting point of how existing financial resources may be allocated to the new Consolidated Entity and its respective taxing districts. This Draft Report should be considered by the reader as a first step in understanding the baseline. As the Reorganization Committee continues with its planning process, additional changes and specific suggestions for savings may be proposed. As these suggestions are made, models of the impact can be made to the baseline model presented in this Draft Report.

For questions related to this Draft Report please contact Jennifer Hudson at 317-269-2374, email: jennifer.hudson@crowehorwath.com.

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APPENDIX A

General Service Area - Funds Supported by Property Tax



Delaware County, Indiana

General Service Area - Funds Supported by Property Tax

Proposed Department/Office	<u>City</u>		County	<u>Total</u>		
County Executive						
Personal Services Supplies Other Supplies and Services Capital Outlay	\$ 93,467 2,600 10,325	\$	534,934 5,400 244,914	\$	628,401 8,000 255,239	
Total	 106,392		785,248	\$	891,640	
Consolidated Council						
Personal Services Supplies Other Supplies and Services Capital Outlay	\$ 129,402 - 61,984 -	\$	208,852 250 11,250 25,000	\$	338,254 250 73,234 25,000	
Total	 191,386	\$	245,352	\$	436,738	
County Administrator			·			
Personal Services Supplies Other Supplies and Services Capital Outlay	\$ 93,467 2,600 10,325	\$	534,933 5,400 244,914	\$	628,400 8,000 255,239	
Total	\$ 106,392	\$	785,247	\$	891,639	
Chief Financial Officer						
Personal Services Supplies Other Supplies and Services Capital Outlay	\$ 291,206 20,500 295,798	\$	811,661 23,983 563,470	\$	1,102,867 44,483 859,268	
Total	\$ 607,504	\$	1,399,114	\$	2,006,618	

CONSOLIDATED CITY OF MUNCIE AND DELAWARE COUNTY Delaware County, Indiana

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General Service Area - Funds Supported by Property Tax (Continued)

Proposed Department/Office	City	County	<u>Total</u>
Assessor (1)			
Personal Services Supplies Other Supplies and Services Capital Outlay		\$ 739,991 1,500 - -	\$ 739,991 1,500 - -
Total	\$ -	\$ 741,491	\$ 741,491
Public Safety			
Personal Services Supplies Other Supplies and Services Capital Outlay	\$ 181,216 47,000 952,931	\$ 6,698,403 428,490 2,302,979	\$ 6,879,619 475,490 3,255,910
Total	\$ 1,181,147	\$ 9,429,872	\$ 10,611,019
Recorder		1	#
Personal Services Supplies Other Supplies and Services Capital Outlay		\$ 137,878 2,500 1,600	\$ 137,878 2,500 1,600
Total	\$ -	\$ 141,978	\$ 141,978
Public Works			
Personal Services Supplies Other Supplies and Services Capital Outlay	\$ 566,807 42,100 237,394 20,000	\$ 1,084,544 45,950 552,800	\$ 1,651,351 88,050 790,194 20,000
Total	\$ 866,301	\$ 1,683,294	\$ 2,549,595

⁽¹⁾ The Assessor budget includes an additional \$400,000 for costs associated with general reassessment and annual trending per the Delaware County Assessor's Office.



CONSOLIDATED CITY OF MUNCIE AND DELAWARE COUNTY Delaware County, Indiana

General Service Area - Funds Supported by Property Tax (Continued)

Propose	ed Department/Office		City	County		<u>Total</u>	
Public Planning and Economic Development							
S O	Personal Services Supplies Other Supplies and Services Capital Outlay			\$	1,498,805 372,800 294,583 4,000	\$	1,498,805 372,800 294,583 4,000
Total		\$	-	\$	2,170,188	\$	2,170,188
Human F	Resources						
S	ersonal Services upplies other Supplies and Services papital Outlay	\$	88,181 2,550 58,258	\$	802,108 - 498,251 -	\$	890,289 2,550 556,509
Total		\$	148,989		1,300,359	\$	1,449,348
Regulato	ory Agencies						
St Of	ersonal Services upplies ther Supplies and Services apital Outlay	\$	112,058 500 7,950	\$	408,145 - - -	\$	520,203 500 7,950
Total		\$	120,508	\$	408,145	\$	528,653
Public La	ands					·	_
St Of	ersonal Services upplies ther Supplies and Services apital Outlay	\$	616,260 62,500 190,283 40,000	\$	157,414 2,000 36,250	\$	773,674 64,500 226,533 40,000
Total		\$	909,043	\$	195,664	\$	1,104,707



Delaware County, Indiana

General Service Area - Funds Supported by Property Tax (Continued)



Proposed Department/Office	<u>City</u>	County	<u>Total</u>
Election Board			
Personal Services Supplies Other Supplies and Services Capital Outlay	\$ - 197,000 -	\$ 50,000 26,500 175,100	\$ 50,000 26,500 372,100
Total	 197,000	\$ 251,600	\$ 448,600
Voters Registration			
Personal Services Supplies Other Supplies and Services Capital Outlay	 	\$ 170,198 2,000 1,250	\$ 170,198 2,000 1,250
Total	\$ -	\$ 173,448	\$ 173,448
Judicial - Title 4-D			
Personal Services Supplies Other Supplies and Services Capital Outlay		\$ 589,247 7,850 14,500	\$ 589,247 7,850 14,500
Total	\$ -	\$ 611,597	\$ 611,597
Judicial - Clerk			
Personal Services Supplies Other Supplies and Services Capital Outlay	_	\$ 734,998 39,950 2,800	\$ 734,998 39,950 2,800
Total	\$ 	\$ 777,748	\$ 777,748



Delaware County, Indiana

General Service Area - Funds Supported by Property Tax (Continued)



Proposed Department/Office	City	County	<u>Total</u>
Judicial - Prosecutor			
Personal Services Supplies Other Supplies and Services Capital Outlay		\$ 590,259 9,000 59,550 3,000	\$ 590,259 9,000 59,550 3,000
Total	\$	\$ 661,809	\$ 661,809
Judicial - Courts			
Personal Services Supplies Other Supplies and Services Capital Outlay		\$ 4,699,410 32,800 329,275 10,000	\$ 4,699,410 32,800 329,275 10,000
Total	<u>\$</u>	\$ 5,071,485	\$ 5,071,485
TOTAL PROPERTY TAX SUPPORTED GENERAL SERVICE AREA EXPENDITURES	\$ 4,434,662	\$ 26,833,639	\$ 31,268,301



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APPENDIX B

Urban Service Area - Funds Supported by Property Tax



Delaware County, Indiana

Urban Service Area - Funds Supported by Property Tax

Proposed Department/Office	City	County	<u>Total</u>
Clerk			
Personal Services Supplies Other Supplies and Services Capital Outlay	\$ 279,098 5,500 22,594		\$ 279,098 5,500 22,594
Total	\$ 307,192	\$	\$ 307,192
Judicial			
Personal Services Supplies Other Supplies and Services Capital Outlay	\$ 311,173 1,500 173,774		\$ 311,173 1,500 173,774
Total	\$ 486,447	\$ -	\$ 486,447
Police Department			
Personal Services Supplies Other Supplies and Services Capital Outlay	\$ 7,975,183 304,400 4,553,331 12,000		\$ 7,975,183 304,400 4,553,331 12,000
Total	\$ 12,844,914	\$ -	\$ 12,844,914
Fire Department			
Personal Services Supplies Other Supplies and Services Capital Outlay	\$ 7,781,170 101,500 4,694,425 60,300		\$ 7,781,170 101,500 4,694,425 60,300
Total	\$ 12,637,395	\$	\$ 12,637,395
Street Lighting			
Personal Services Supplies Other Supplies and Services Capital Outlay	\$ - 645,664	28	\$ - 645,664 -
Total	\$ 645,664	\$ -	\$ 645,664
TOTAL PROPERTY TAX SUPPORTED URBAN SERVICE AREA EXPENDITURES	\$ 26,921,612	\$	\$ 26,921,612



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APPENDIX C

Rural Service Area - Funds Supported by Property Tax



Delaware County, Indiana



Rural Service Area - Funds Supported by Property Tax

Proposed Department/Office	City	County	<u>Total</u>
Sheriff Patrol			
Personal Services Supplies Other Supplies and Services Capital Outlay Transfers and Other Expenditures		\$ 2,489,567 231,800 45,000 - 	\$ 2,489,567 231,800 45,000 - -
Total	\$ -	\$ 2,766,367	\$ 2,766,367
TOTAL PROPERTY TAX SUPPORTED RURAL SERVICE AREA EXPENDITURES	\$ -	\$ 2,766,367	\$ 2,766,367



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APPENDIX D

General Service Area – Funds Supported by Miscellaneous Revenues

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CONSOLIDATED CITY OF MUNCIE AND DELAWARE COUNTY

Delaware County, Indiana

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General Service Area - Supported by Miscellaneous Revenues



Additional Departments/Funds	City	County	<u>Total</u>
Motor Vehicle Highway	140		
Personal Services Supplies Other Supplies and Services Capital Outlay	\$ 1,149,423 420,600 1,455,351 20,000		\$ 1,149,423 420,600 1,455,351 20,000
Total	\$ 3,045,374	\$ -	\$ 3,045,374
Local Road and Street			
Personal Services Supplies	\$ -	\$ 540,304	\$ 540,304
Other Supplies and Services Capital Outlay	553,620 	70,000	553,620 70,000
Total	\$ 553,620	\$ 610,304	\$ 1,163,924
Economic Development Income Tax			
Personal Services Supplies Other Supplies and Services Capital Outlay Transfers and Other Expenditures	\$ - - 1,265,712 - -		\$ - - 1,265,712 - -
Total	\$ 1,265,712	\$ -	\$ 1,265,712
Cumulative Capital Improvement Fund			
Personal Services Supplies Other Supplies and Services Capital Outlay	\$ - - 177,341 		\$ - 177,341 -
Total	\$ 177,341	\$ -	\$ 177,341

Delaware County, Indiana



General Service Area - Supported by Miscellaneous Revenues (Continued)

Additional Departments/Funds	<u>City</u>	<u>County</u>	<u>Total</u>
Prairie Creek			
Personal Services Supplies Other Supplies and Services Capital Outlay	\$ 354,6 75,0 108,4 	000 475	\$ 354,604 75,000 108,475 10,000
Total	\$ 548,0)79 \$ -	\$ 548,079
Highway - Administration		·	
Personal Services Supplies Other Supplies and Services Capital Outlay		\$ 103,098 3,500 17,550	\$ 103,098 3,500 17,550
Total	\$	- \$ 124,148	\$ 124,148
Highway - Maintenance & Repair			
Personal Services Supplies Other Supplies and Services Capital Outlay		\$ 704,365 217,000 29,000	\$ 704,365 217,000 29,000
Total	\$	- \$ 950,365	\$ 950,365
Highway - General & Undistributed			
Personal Services Supplies Other Supplies and Services Capital Outlay		\$ 972,070 310,750 222,400 5,000	\$ 972,070 310,750 222,400 5,000
Total	\$	- \$ 1,510,220	\$ 1,510,220



Delaware County, Indiana

General Service Area - Supported by Miscellaneous Revenues (Continued)



Additional Departments/Funds	City	9	County		<u>Total</u>
Wheel Tax			20.		
Personal Services Supplies Other Supplies and Services Capital Outlay		\$	830,000 - -	\$	830,000 - -
Total	\$ -	\$	830,000	_\$	830,000
Local Health Maintenance					
Personal Services Supplies Other Supplies and Services Capital Outlay		\$	42,099 4,000 46,150	\$	42,099 4,000 46,150
Total	\$ -	\$	92,249	\$	92,249
Juvenile Probation User's Fees					
Personal Services Supplies Other Supplies and Services Capital Outlay		\$	5,000 6,980	\$	5,000 6,980
Total	\$ -	\$	11,980	\$	11,980
Adult Probation User's Fees					
Personal Services Supplies Other Supplies and Services Capital Outlay		\$	235,535 9,000 9,250 5,000	\$	235,535 9,000 9,250 5,000
Total	<u>\$ -</u>	\$	258,785	\$	258,785

Delaware County, Indiana



General Service Area - Supported by Miscellaneous Revenues (Continued)

Additional Departments/Funds	City	County	<u>Total</u>
Supplemental Public Defender			
Personal Services Supplies Other Supplies and Services Capital Outlay		\$ 24,917 4,000 1,400	\$ 24,917 4,000 1,400
Total	\$ -	\$ 30,317	\$ 30,317
Recorder Perpetuation			
Personal Services Supplies Other Supplies and Services Capital Outlay	-	\$ 109,775 - - -	\$ 109,775 - - -
Total	\$ -	\$ 109,775	\$ 109,775
Clerk Perpetuation			
Personal Services Supplies Other Supplies and Services Capital Outlay		\$ - 9,700	\$ - 9,700
Total	\$ -	\$ 9,700	\$ 9,700
Pre-Trial Diversion			
Personal Services Supplies Other Supplies and Services Capital Outlay		\$ 128,678 - 100 -	\$ 128,678 - 100
Total	\$ -	\$ 128,778	\$ 128,778

Delaware County, Indiana



General Service Area - Supported by Miscellaneous Revenues (Continued)

Additional Departments/Funds	City	County	<u>Total</u>
Enhanced 911			
Personal Services Supplies Other Supplies and Services Capital Outlay		\$ 227,699 - - -	\$ 227,699 - - -
Total	\$ -	\$ 227,699	\$ 227,699
Delaware County Wireless			
Personal Services Supplie s		\$ 302,293	\$ 302,293
Other Supplies and Services Capital Outlay		245,748 12,000	245,748 12,000
Total	\$ -	\$ 560,041	\$ 560,041
Convention & Tourism			9
Personal Services Supplies Other Supplies and Services Capital Outlay		\$ 263,500 6,500 151,197 97,463	\$ 263,500 6,500 151,197 97,463
Total	<u>\$ -</u>	\$ 518,660	\$ 518,660
LEPC Right to Know			
Personal Services Supplies Other Supplies and Services Capital Outlay		\$ - 6,000 38,300 7,500	\$ 6,000 38,300 7,500
Total	\$ -	\$ 51,800	\$ 51,800



Delaware County, Indiana

General Service Area - Supported by Miscellaneous Revenues (Continued)



Additional Departments/Funds	City	Count	¥	<u>Total</u>
Jury Fees				
Personal Services Supplies Other Supplies and Services Capital Outlay		\$ 30,	- \$ - ,000	30,000
Total	\$ -	\$ 30	,000 \$	30,000
Delaware County Fair and Exop Center				
Personal Services Supplies Other Supplies and Services Capital Outlay		199	\$,800 ,100 ,100	8,800 199,100 187,100
Total	_\$	\$ 395	,000 \$	395,000
Community Corrections Adult				
Personal Services Supplies Other Supplies and Services Capital Outlay		10,	,165 \$,000 ,248 	327,165 10,000 35,248
Total	\$ -	\$ 372,	413 \$	372,413
Community Corrections House Arrest			-	
Personal Services Supplies Other Supplies and Services Capital Outlay		5,	583 \$ 000 000	77,583 5,000 10,000
Total	\$ -	\$ 92,	<u>583</u> <u>\$</u>	92,583

Delaware County, Indiana



General Service Area - Supported by Miscellaneous Revenues (Continued)

Additional Departments/Funds	City		County	<u>Total</u>
Community Corrections User's Fees				
Personal Services Supplies Other Supplies and Services Capital Outlay		\$	154,897 12,000 37,963	\$ 154,897 12,000 37,963
Total	\$ -	\$	204,860	\$ 204,860
Community Corrections Ready for Life				
Personal Services Supplies Other Supplies and Services Capital Outlay		\$	71,955 3,042 2,100	\$ 71,955 3,042 2,100
Total	\$ -	\$	77,097	\$ 77,097
Community Corrections Community Ser	vice			
Personal Services Supplies Other Supplies and Services Capital Outlay		\$	133,702 13,250 32,175	\$ 133,702 13,250 32,175
Total	\$ -	\$	179,127	\$ 179,127
East Central IN Solid Waste District				
Personal Services Supplies Other Supplies and Services Capital Outlay		\$	278,944 9,000 639,900 8,000	\$ 278,944 9,000 639,900 8,000
Total	\$ -	\$	935,844	\$ 935,844
TOTAL MISCELLANEOUS REVENUE SUPPORTED GENERAL SERVICE				
AREA EXPENDITURES	\$ 5,590,126	<u>\$</u>	8,311,745	\$ 13,901,871



APPENDIX E

Urban Service Area - Funds Supported by Miscellaneous Revenues of the City



CONSOLIDATED CITY OF MUNCIE AND DELAWARE COUNTINOT FOR RELEASE

Delaware County, Indiana

Urban Service Area - Supported by Miscellaneous Revenues of the City

Additional Departments/Funds	City	County	<u>Total</u>
Park Bond			
Personal Services Supplies Other Supplies and Services Capital Outlay Transfers and Other Expenditures	\$ 70,000 - -		\$ 70,000 - - -
Total	\$ 70,000	\$ -	\$ 70,000
Muncie Police Department Training Fund			
Personal Services Supplies Other Supplies and Services Capital Outlay Transfers and Other Expenditures	\$ 20,000 - -		\$ 20,000 - - - -
Total	\$ 20,000	\$ -	\$ 20,000
LECE Training Fund			
Personal Services Supplies Other Supplies and Services Capital Outlay Transfers and Other Expenditures	\$ - - 56,000 - -		\$ - - 56,000 - -
Total	\$ 56,000	\$ -	\$ 56,000
Clerk's Perpetuation Fund			
Personal Services Supplies Other Supplies and Services Capital Outlay Transfers and Other Expenditures	\$ 50,000 - - -		\$ - 50,000 - -
Total	\$ 50,000	\$ -	\$ 50,000
TOTAL MISCELLANEOUS REVENUE SUPPORTED URBAN SERVICE AREA EXPENDITURES	\$ 196,000	\$ -	\$ 196,000



APPENDIX F

Rural Service Area - Funds Supported by Miscellaneous Revenues of the County

CONSOLIDATED CITY OF MUNCIE AND DELAWARE COUNTY Delaware County, Indiana



Rural Service Area - Supported by Miscellaneous Revenues of the County

Additional Fund	City	County	<u>Total</u>
County ID Security Protection			
Personal Services Supplies Other Supplies and Services Capital Outlay Transfers and Other Expenditur es		\$ - 65,000	\$ - 65,000
Total	\$ -	\$ 65,000	\$ 65,000
TOTAL MISCELLANEOUS REVENUE SUPPORTED RURAL SERVICE AREA EXPENDITURES	\$ -	\$ 65,000	\$ 65,000



APPENDIX G

Allocation of Delaware County Miscellaneous Revenues

11,000

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55,000

44,000 55,000

17,050

242

Allocation of Delaware County Miscellaneous Revenues

CONSOLIDATED CITY OF MUNCIE AND DELAWARE COUNTY

Delaware County, Indiana

8,689 112,750 473,016

₩

Area (RSA)

Service Rural

11,918 27,015 11,000

General Allocation Service Amount Method Area (GSA)	78,993 89%/11% \$ 70,304 1,025,000 89%/11% 3,827,134 108,343 89%/11% 3,827,134 108,343 89%/11% 218,575 100,000 100% GSA 170,000 200,000 100% GSA 181,500 2,200 89%/11% 1,958 5,600 100% GSA 200,000 181,500 100% GSA 46,000 200,000 100% GSA 200,000 155,000 100% GSA 46,000 155,000 100% GSA 200,000 155,000 100% GSA 350,000 350,000 100% GSA 335,000 350,000 100% GSA 303,500 1,651,000 100% GSA 303,500 251,600 100% GSA 1,651,000 251,600 100% GSA 251,600 260,000 89%/11% 356,000 500,000 89%/11% 356,000 100% GSA 1,651,000 100% GSA 24,000 100% GSA 1,651,000 100% GSA 251,600 100% GSA 251,600 100% GSA 1,651,000 100% GSA 305,000 100% GSA 1,651,000 100% GSA 1,651,000
Amo	\$ 0,4,4,4,4,4,4,4,4,4,4,4,4,4,4,4,4,4,4,4
Revenue	Financial Institutions Tax Vehicle License Excise Tax County Option Income Tax (COIT) Commercial Vehicle Excise Tax Riverboat Inheritance Tax City and Town Court Care of Federal Prisioners 4-D Clerk 4-D Court Alcoholic Beverage Excise Tax Plan Commission Building Department County Auditor County Auditor County Sheriff Prosecuting Attorney City Reimbursement Justice Center City Reimbursement LJS Emergency Ambulance Service Election Reimbursement 2011 Clerk of Circuit Court Interest on Investments Rental of County Property Miscellaneous Revenues State Reimbursements Public Defender Reimbursements Unclaimed Surplus Tax
Fund	

General

CONSOLIDATED CITY OF MUNCIE AND DELAWARE COUNTY Delaware County, Indiana

Allocation of Delaware County Miscellaneous Revenues (Continued)

Rural Service <u>Area (RSA)</u>		DRA NOT	FO	T COP R RELEASE			CONF		VTIAL	\$ 826,680
General Service <u>Area (GSA)</u>	\$ 3,490 38,900 4,786 32,000 53,974 179,825	9,641 160,000 13,224 20,000 150,000	100	1,350 15,000 1,700 200	7,888 99,000 10,820	1,000,000	2,722,014 3,000 10,000	550,677 900	6,214 1,619 500	\$ 16,648,656
Allocation <u>Method</u>	100% GSA 100% GSA 100% GSA 100% GSA 100% GSA 100% GSA	100% GSA 100% GSA 100% GSA 100% GSA 100% GSA	100% GSA	100% GSA 100% GSA 100% GSA 100% GSA	100% GSA 100% GSA 100% GSA	100% GSA	100% GSA 100% GSA 100% GSA	100% GSA 100% GSA	100% GSA 100% GSA 100% GSA	
Amount	3,490 38,900 4,786 32,000 53,974 179,825	9,641 160,000 13,224 20,000 150,000	100	1,350 15,000 1,700 200	7,888 99,000 10,820	1,000,000	2,722,014 3,000 10,000	550,677 900	6,214 1,619 500	17,475,336
Revenue	Financial Institutions Tax Vehicle License Excise Tax Commercial Vehicle Excise Tax Asthma Grant Minority Tobacco Coalition Grant County Health Department	Financial Institutions Tax Vehicle License Excise Tax Commercial Vehicle Excise Tax Interest on Investments State Reimbursements	nvestments	Vehicle License Excise Tax CAGIT Certified Shares Commercial Vehicle Excise Tax Interest on Investments	Financial Institutions Tax Vehicle License Excise Tax Commercial Vehicle Excise Tax		e Highway nvestments ursements	and Street nvestments	Financial Institutions Tax Commercial Vehicle Excise Tax Interest on Investments	<i></i>
	Financial Institt Vehicle Licens Commercial V Asthma Grant Minority Tobao County Health	Financial Institutions Ta Vehicle License Excise Commercial Vehicle Exc Interest on Investments State Reimbursements	Interest on Investments	Vehicle License Excise CAGIT Certified Shares Commercial Vehicle Exc	Financial Institutions Ta Vehicle License Excise Commercial Vehicle Ex	Wheel Tax	Motor Vehicle Highway interest on Investments State Reimbursements	Local Road and Street Interest on Investments	Financial Institutions Ta Commercial Vehicle Exc Interest on Investments	
Fund	Board of Health	Cumulative Bridge	Reassessment	Reassessment 2015	Lease Rental	Wheel Tax	Highway	Local Road and Street	East Central IN Solid Waste District	Total Revenues



APPENDIX H

Allocation of the City of Muncie Miscellaneous Revenues

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Allocation of City of Muncie Miscellaneous Revenues

Fund

General

CONSOLIDATED CITY OF MUNCIE AND DELAWARE COUNTY
Delaware County, Indiana

Urban Service <u>Area (USA)</u>	\$ 138,280 601,705 2,154,249 65,454 8,760 58,400 21,900 21,900 58,400 4,380 19,448 35,441 386,610 18,250 219,000 43,800 14,600 308,045 129,459 18,250 193,450 2,400 11,680 20,440	75,000
General Service Area (GSA)	\$ 51,144 222,548 796,777 24,209 135 3,240 21,600 1,620 1,332 12,212 36,412 12,212 36,412 13,109 6,750 6,750 81,000 16,200 113,934 47,882 6,750 4,320 7,560 4,285	
Allocation <u>Method</u>	27%/73% 27%/73%	100% USA
Amount	\$ 189,424 824,253 2,951,026 89,663 500 12,000 80,000 80,000 6,000 27,157 45,230 1386,610 1,875,000 15,000 250,000 250,000 421,979 177,341 25,000 25,0	75,000
Revenue	Financial Institutions Tax Auto/Aircraft Excise Tax County Option Income Tax (COIT) Commercial Vehicle Excise Tax Transient/Solicitors Demolition Permit Permits/Elect/HVAC/Plumbing Licenses/Electrical/Plumbing Licenses/Electrical/Plumbing Building Permits Sign Permits Weacl Violations CHRP Grant SAFER Grant Fire Protection Contracts Dog Pound Receipts Center Township Agreement Court Docket Fees Parking Violations Interest on Investments Reimbursements/Misc. Rent/City Property Cable Commission Garnishment & Child Support Fees Reimbursements/Insurance AT&T U-Verse Fee 3% Miscellaneous Revenue Parking Lots Monthly	ransfer to Cover Probation Officer

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CONSOLIDATED CITY OF MUNCIE AND DELAWARE COUNTY Delaware County, Indiana Allocation of City of Muncie Miscellaneous Revenues (Continued)

Urban Service <u>Area (USA)</u>		NOT FOR RELEASE
General Service <u>Area (GSA)</u>	10,174 42,965 5,184 19,500 2,450 500 16,000	5,000 4,000 2,000 2,000 122,000 13,000 1,000 2,000 2,000 2,000 2,000 2,000 20,000 20,000 20,000 20,000
Allocation <u>Method</u>	100% GSA \$ 100% GSA	100% GSA 100% GSA
Amount	10,174 42,965 5,184 19,500 2,450 500 16,000	5,000 4,000 2,000 122,000 13,000 13,000 2,000 2,000 2,300 315,000 8,500 20,000 20,000 20,000 20,000
Revenue	Financial Institutions Tax Auto/Aircraft Excise Tax Commercial Vehicle Excise Tax Parking Cabin Rental Park Shelter Rental Park Vending Urban Forester Grant	Daily Fishing Annual Fishing Annual Non-Motor Transfer Fees Off Road Vehicle Season Campground Daily Launch Annual Launch Annual Launch Annual Non-Motor Horse Back Dog Runs Daily Non-Motor Lodge Rental Shelter Rental Golf Cart Fees Dock Fees Mooring Fees Sailboat Fees Daily Campground Fees Sale of Scrap Camp Storage
Fund	Park Fund	Prairie Creek Fund

CONSOLIDATED CITY OF MUNCIE AND DELAWARE COUNTY Delaware County, Indiana

Allocation of City of Muncie Miscellaneous Revenues (Continued)

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Urban Service Area (USA)				10,000 8,000 2,000	28,000 13,000 3,000 12,000	50,000		250 1,316 112
General Service <u>Area (GSA)</u> A	\$ 3,212 12,635 1,446 60,000 16,000 25,000	1,140,000 20,000 1,618,320 110,130 90,356 70,000 1,000	553,620	↔			1,265,712	
Allocation <u>Method</u>	100% GSA 100% GSA 100% GSA 100% GSA 100% GSA	100% GSA 100% GSA 100% GSA 100% GSA 100% GSA 100% GSA	100% GSA	100% USA 100% USA 100% USA	100% USA 100% USA 100% USA 100% USA	100% USA	100% GSA	100% USA 100% USA 100% USA
Amount	3,212 12,635 1,446 60,000 16,000 25,000	1,140,000 20,000 1,618,320 110,130 90,356 70,000 1,000	553,620	10,000 8,000 2,000	28,000 13,000 3,000 12,000	20,000	1,265,712	250 1,316 112
	↔							
Revenue	Financial Institutions Tax Auto/Aircraft Excise Tax Commercial Vehicle Excise Tax Opening and Closing Graves Vault Sales Lot Sales	County Wheel Tax Street and Curb Cut Permits Motor Vehicle Highway County Distribution State MVH Distributions I State MVH Distributions II Ordinance Violations Sale of Scrap	Local Road and Street	False Alarms Background Checks Faxing	Photo Coples Gun Permits Motor Vehicle Inspections User Fees	Fines	County Economic Development Income Tax	Financial Institutions Tax Auto/Aircraft Excise Tax Commercial Vehicle Excise Tax
<u>Fund</u>	Cemetery Fund	Motor Vehicle Highway	LRS Fund	MPD Training Fund	LECE Fund	Clerk's Perpetuation Fund	EDIT Fund	Bond Fund

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CONSOLIDATED CITY OF MUNCIE AND DELAWARE COUNTY Delaware County, Indiana

Allocation of City of Muncie Miscellaneous Revenues (Continued)

	Fund	Revenue	A	Amount	Allocation <u>Method</u>	General Service Area (GSA)	General Service <u>rea (GSA)</u>	Urban Service Area (USA)
	Cumulative Capital Improvement Fund	Cigarette Tax to CCIF	₩	177,341	100% GSA	₩	177,341	
H - 4	Fire Pension Police Pension	Financial Institutions Tax Auto/Aircraft Excise Tax Commercial Vehicle Excise Tax Perf Payments/Fire Pension State Payments/Fire Pension Health Insurance/ 77 Fund Financial Institutions Tax Auto/Aircraft Excise Tax Commercial Vehicle Excise Tax Perf Payments/Police Pension State Payments/Police Pension	8 8	22,308 92,570 10,057 2,662,552 102,670 26,924 17,771 47,240 8,411 2,403,504	100% USA 100% USA 100% USA 100% USA 100% USA 100% USA 100% USA 100% USA 100% USA			\$ 22,308 92,570 10,057 2,662,552 102,670 26,924 17,771 47,240 8,411 2,403,504
	Total Revenues		\$ 20	45,000	100% USA	\$ 7,5	\$ 7,503,046	45,000 \$12,623,073

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APPENDIX I

City of Muncie Outstanding Debt as of April 1, 2011 Delaware County Outstanding Debt as of April 1, 2011

CONSOLIDATED CITY OF MUNCIE AND DELAWARE COUNTY Delaware County, Indiana

City of Muncie Outstanding Debt as of April 1, 2011

d Outstanding	\$ 7,945,000	4,490,000	5,760,000	2,000,000
Year Debt Scheduled to Retire	2021	2027	2014	2030
Purpose	Advance refund outstanding First Mortgage Bonds of 1994, Series A	Construct certain additions and improvements to the Sanitary District's Municipal Sewage Works	Current refund outstanding First Mortgage Refunding Bonds, Series 1999.	Finance the renovation and reconstruction of the Tuhey pool and bathhouse.
Bond <u>Issue</u>	Lease Rental Revenue Refunding Bonds of 2002 (City of Muncie, Indiana)	Sanitary District Revenue Bonds of 2007	First Mortgage Refunding Bonds, Series 2009 (City is responsible for 3% of the semi-annual lease rental payment)	Park District Bonds of 2011

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Delaware County Outstanding Debt as of April 1, 2011

CONSOLIDATED CITY OF MUNCIE AND DELAWARE COUNTY
Delaware County, Indiana

bt Outstanding	\$ 1,470,000	1,545,000	1,608,000	1,440,000	375,000	685,000	1,945,000	5,760,000	7,000,000
Year Debt Scheduled <u>to Retire</u>	2018	2012	2019	2020	2015	2013	2021	2014	2020
Purpose	Retire two outstanding bond anticipation notes and finance the construction of water improvements in or serving the Daleville Allocation Area.	Refund the County Economic Development Income Tax Lease Rental Bonds, Series 1992, First Mortgage Bonds, Series 1993 and the Economic Development Income Tax Lease Rental Bonds, Series 1995.	Acquire property and finance public improvements in and serving the Morrision Road Development Area.	Finance public improvements in and serving the Park One Economic Development Area.	Finance public improvements in and serving the Morrison Road Development Area.	Advance refund outstanding First Mortgage Bonds, Series 1996.	Finance a portion of the cost or acquisition, construction, installation and equiping of a new 150,000 sq. ft. manufacturing facility for Magna.	Current refund outstanding First Mortgage Refunding Bonds, Series 1999.	Finance the cost of construction of improvements.
Bond <u>Issue</u>	Redevelopment District Tax Increment Revenue Bonds of 1997	Economic Development Income Tax Lease Rental Refunding Bonds, Series 1998	Redevelopment District Tax Increment Revenue Bonds, Series 1999	Redevelopment District Tax Increment Revenue Bonds, Series 2000	Redevelopment District Tax Increment Revenue Bonds, Series 2000 (Junior Issue)	First Mortgage Refunding Bonds, Series 2004	Taxable Economic Development Revenue Bonds of 2006	First Mortgage Refunding Bonds, Series 2009 (County is responsible for 97% of the semi-annual lease rental payment)	County Economic Development Income Tax Revenue Bonds, Series 2011 (With Property Tax Pledge)



APPENDIX J

Debt Supported by Property Tax

CONSOLIDATED CITY OF MUNCIE AND DELAWARE COUNTY Delaware County, Indiana

Debt Supported by Property Tax



Proposed Department/Office First Mortgage Refunding Bonds, Serie	es 2009	City	County	<u>Total</u>
Personal Services Supplies Other Supplies and Services Capital Outlay	\$	- 52,530 -		\$ - - 52,530
Total	<u>\$</u> _	52,530	<u>\$</u>	\$ 52,530
TOTAL	\$	52,530	\$ -	\$ 52,530

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CONSOLIDATED CITY OF MUNCIE AND DELAWARE COUNTY NOT FOR RELEASE Delaware County, Indiana

Debt Supported by Property Tax

<u>Proposed Department/Office</u> First Mortgage Refunding Bonds, Series 2	ity	County	<u>Total</u>
Personal Services Supplies Other Supplies and Services Capital Outlay	 	\$ - 1,698,470 - -	\$ 1,698,470 - -
Total	\$ 	\$ 1,698,470	\$ 1,698,470
TOTAL	\$ -	\$ 1,698,470	\$ 1,698,470



APPENDIX K

Comparison of Current Tax Rates to Reorganized Tax Rates

CONSOLIDATED CITY OF MUNCIE AND DELAWARE COUNTY Delaware Courty, Indiana

Comparison of Current Tax Rates to Reorganized Tax Rates

	Difference	¢ 0 3973	0.3273	(0.6798)	0 3273	0.021.0	- 00	0.3273	0.3273	0.3273	0.3273	0.3273		0 3273	0.3273	0.3273	0.2070	0.527.5	(0.0/0.0)		0.3273	1	0.3273	0.3273	0.3273	0.000	0 2073	0.021.0			(00100)	(0.0/30)	(0.6/98)	(0.0736)	(0.6798)	•	(0.6798)	(0.6798)	,	(0.2630)	(0.2630)	(0.2630)	(0.2630)	(0.2630)	(0.6798)
	Total	C 2 7825	3 1270	3,6889	2 2027	26484	7.0404	2.3064	2.6509	1.8350	2.1795	2,1597	2 3988	2 5238	2 8683	25403	2 8840	0.0040	3.0000	2.8323	2.3014	2.6829	2.0947	2 4976	23126	3 3484	18500	2000	2,2000	2.7313	0.000	0.00	3.6271	0.000	3.8008	79097	3.6889	3.6889	3.2032	3.3070	3.2431	3.2431	3.2431	2.9139	3.3597
	Special District	¢0 0227	0.3682	0.6098	0.0337	0.0237	0.0237	0.0237	0.3682	0.0237	0.3682	0.0237	0 0237	0.0237	0.3682	0.037	0.000	2000	0,0030	0.0237	0.0237	0.0237	0.0237	0.0237	0.0237	0.0237	0.0237	0.0237	0.0207	0.0237	0.023	0,000	0.6098	0.000	0.6098	0.0237	0.6098	0.6098	0.3682	0.6098	0.6098	0.6098	0.6098	0.6098	0.6098
	Urban Service		•	0.8915		(•	,	1	ı	٠	•	31		1000	0.0313	ı	ı	1	1	,	,	•	. 1	1	ě		1000	0.0913	0.0810	0.0913	0.6915		0.8915	0.8915	,	0.4457	0.4457	0.4457	0.4457	0.4457	0.8915
40	Rural Service	\$0.1734	0.1734		0.1734		0.4704	0.1734	0.1734	0.1734	0.1734	0.1734	,	0.1734	0 1734	0.1734	1734	5	ć	, ;	0.1734	ij	0.1734	0.1734	0.1734	,	0 1734	5			. ;	<u>s.</u>	ĸ	90	£.	ı		2	28	æ		,E	•	þ	•0
Tax Rates	췽	·	,			0.7230	0.1.50		90		•	1	0.6523		,	9	2	0 0	100	0.7374	•	0.7230			,	1.4144	38	2 0224	0.8108	1 2233	0033	ŧ:	,	ic.		0.7374		9	0.7374	•		,	,	1	100
Reorganized Tax Rates	Library	\$ 0.2491	0 2491	0.2491	1	٠				95	,	1	٠	3	,	0 1087	0 1087	0.2401	0.540	0.1087	ı	1	•		19	,	ı		ı		10000	0.2431	0.2491	0.2451	0.2491	0.100	0.2491	0.2491	0.1087	0.1087	0.2491	0.2491	0.2491	0.2491	0.2491
ĸ	School	\$0.9936	98660	0.9936	12182	1 2182	2102	7017	7.2782	0.7754	0.7754	1.0393	1.0393	1.3695	1 3695	1 2705	1 2705	1 2705	1 2705	1.2703	1.2182	1.2182	1.0393	1.3928	1.2182	1.2182	0 7754	0 7754	1 3028	1 3028	1 24 85	2000	0.0000	1 2705	1 2705	1.2703	0.9936	0.9936	1.2705	1.2705	0.9936	0.9936	0.9936	0.7754	0.7754
	Township	\$0.5279	0.5279	0.1301	0.0626	0.026	0.0762	0.0703	0.0763	0.0477	0.0477	0.1085	0.0226	0.1424	0.1424	0 1492	0 1492	0.0311	1	0.03	0.0713	0.0571	0.0435	0.0929	0.0825	0.0312	0.0827	0.0259	0.0345	0.0345	2000	9000	0.0220	0.00	0.00	0.000	1301	1301	0.0575	0.0575	0.1301	0.1301	0.1301	0.0191	0.0191
	General Service	\$0.8148	0.8148	0.8148	0.8148		0.8178	0.0140	0.8148	0.8148	0.8148	0.8148	N.	0.8148	0.8148	0.8148	0.8148	0.8148	2	00440	0.8148	٠	0.8148	0.8148	0.8148	٠	0.8148	'			0.8149	0.0	0.0140	0.00	0.0140	' 20'	0.8148	0.8148	ě	0.8148	0.8148	0.8148	0.8148	0.8148	0.8148
	County	د		1	•	0.6609		ŀ	1	٠	٠	,	0.6609	٠	•	•	•	,	0 8800	0.0003		0.6609	9	()	•	0.6609		0 6609	0.6609	0.6609	2000	8	((0)(0	0000	0.0003	1		0.6609		,	,			ı
	Total	\$ 2.4552	2.7997	4.3687	1.9654	2.6484	1 0701	0.00	2.3230	1.5077	1.8522	1.8324	2.3988	2.1965	2.5410	2.2130	2.5575	4.5466	2 8222	4.0323	1.974	2.6829	1.7674	2.1703	1.9853	3.3484	1 5227	3.5083	2 7315	3 3352	4 4717	4 3060	4 3687	4 5466	2 8587	7.000	4.3067	4.308/	3.2032	3.5700	3.5061	3.5061	3.5061	3.1769	4.0395
	Special District	\$0.0237	0.3682	0.6098	0.0237	0.0237	0.0237	2000	0.3062	0.0237	0.3682	0.0237	0.0237	0.0237	0.3682	0.0237	0.3682	0.6098	0.000	0.0237	0.0237	0.0237	0.0237	0.0237	0.0237	0.0237	0.0237	0.0237	0.0237	0.0237	0.6098	0 8008	0.0000	0.000	0.0000	0.000	0.0030	0.000	0.3682	0.6098	0.6098	0.6098	0.6098	0.6098	0.6098
tes	City	, 69	,	1.7252		0.7230	'					,	0.6523	•		ě	į	1 7252	0.7374	5.0		0.7230		,	×	1.4144	,	2.0224	0.6196	1 2233	1 7252	1 7252	1 7252	1 7252	0 7374	4 4 5 5 4	1.7222	2071.	0.7374	0.8626	0.8626	0.8626	0.8626	0.8626	1.7252
Current Tax Rate	Library	\$0.2491	0.2491	0.2491	•	•		0		į			,	٠	,	0.1087	0.1087	0.2491	0.1087	9		ı	•	ě	ì	,	ŝ	1	•	,	0 2491	0 2491	0.2491	0 2491	0.1087	240	0.2491	0.2491	0.1087	0.1087	0.2491	0.2491	0.2491	0.2491	0.2491
Curr	School	\$0.9936	0.9936	0.9936	1.2182	1.2182	1 2182	100	2012.1	0.7754	0.7754	1.0393	1.0393	1,3695	1.3695	1.2705	1.2705	1.2705	1 2705	2107	1.2102	1.2182	1.0393	1.3928	1.2182	1.2182	0.7754	0.7754	1.3928	1.3928	1 2182	1 0393	0 9936	1 2705	1 2705	9000	0.9900	0.9970	1.2705	1.2705	0.9936	0.9936	0.9936	0.7754	0.7754
	Township	\$0.5279	0.5279	0.1301	0.0626	0.0226	0.0763	0.000	0.00	0.0477	0.0477	0.1085	0.0226	0.1424	0.1424	0.1492	0.1492	0.0311	0.0311	0.00	200	1,000	0.0435	0.0929	0.0825	0.0312	0.0627	0.0259	0.0345	0.0345	0.0085	0.026	0 1301	0.0311	0.0575	130	200	0.00	0.007	0.0575	0.1301	0.1301	0.1301	0.0191	1810.0
	County	\$0.6609	0.6609	0.6609	0.6609	6099.0	0.6609	0000	0.000	0.6609	0.6609	0.6609	0.6609	0.6609	0.6609	0.6609	0.6609	0.6609	0 6609	0.000	0000	0.6609	0.6609	0.6609	0.6609	6099.0	0.6609	0.6609	0.6609	0.6609	0.6609	0.6609	0.6609	0.6609	0.6609	0.000	0.000	0.000	0.000	0.6609	0.6609	0.000	6099.0	0.000	60000
	Taxing <u>District</u>	Center Township	Center Township - Muncie Sanitary	Muncie City - Center Township	Delaware Township	Albany Town - Delaware Township	Hamilton Township	Hamilton Township - Muncie Canitan	Hordoon Tournohin	narrison rownsnip	Harrison Fownship - Muncie Sanitary	Liberty Township	Selma Town	Monroe Township	Monroe Township - Muncie Sanitary	Mt. Pleasant Township	Mt. Pleasant Township - Muncie Sanitary	Muncie City - Mt. Pleasant Township	Yorktown Town	Niles Township	Albonic Town Miles Township	Albarry Lown - Miles Lownship	Perry Iownship	Salem Township	Union Township	Eaton Town	Washington Township	Gaston Town	Daleville Town	Chesterfield Town	Hamilton Sanitary Muncie	Liberty Muncie	Muncie Annex	Mt. Pleasant-Muncie-Cnty TIF	Yorktown Annex	Mincie Phase In 1	Mincie Dhase in 2	Vorlation Configure	Minoin Diego In 3	Muncip Phase III 3	Muncio Pilase III 4	Muncie misse III 3	Mindio Disco In 1	Marica Flada III s	Tallison Sailida y Walkele

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APPENDIX L

Circuit Breaker Impact

CONSOLIDATED CITY OF MUNCIE AND DELAWARE COUNTY Delaware County, Indiana

1% Circuit Breaker Impact

Differe	Net Tax E	₩	
	Net Tax Bill	8 8 8 8 7 7 7 7 7 8 8 8 8 8 8 8 8 8 8 8	C
	Circult Breaker Credits (3)	\$ 24 5 6 6 5 6 6 5 6 6 6 6 6 6 6 6 6 6 6 6	
Proposed	1% Circuit Breaker Threshold (2)	*	
	Estimated Tax Bill	\$ 1024 1024	
	Times: Estimated <u>Tax Rate</u>	\$ 2.7825 3.1270 3.6889 2.2827 2.3689 2.18350 2.1537 2.1537 2.28883 2.28883 2.28883 2.28883 2.28883 2.28883 2.28883 2.28883 2.28883 2.28883 2.28883 3.36889 3.2	
	Net Tax Bill	\$ 884 844 845 845 845 845 845 845 845 845	
	Circuit Breaker Credits (3)	\$ 469 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4	
Current	1% Circuit Breaker <u>Threshold (2)</u>	*	
	Calculated <u>Tax Bill</u>	\$ 804 444 644 644 644 644 644 644 644 644 6	
	Times: Tax Rate	\$ 2,4552 4,3684 1,9794 1,9794 1,9794 1,9794 1,8524 2,3336 1,8524 2,8324 2,8324 2,8324 2,8324 2,8324 1,9741 1,8741 1,9741 1,9741 1,9741 1,9741 1,9741 1,9741 1,9741 1,9741 1,7674	
	Net AV (1)	\$ 22.22.22.22.22.22.22.22.22.22.22.22.22.	
	Gross AV	* 1000000000000000000000000000000000000	\$ 100,000 (45,000) (19,250) (3,000) \$ 32,750
	Taxing <u>District</u>	Center Township Center Township Center Township Delaware Township Delaware Township Hunicie City - Center Township Hamilton Township - Muncie Sanitary Harrison Township - Muncie Sanitary Monroe Township - Muncie Sanitary M. Pleasant Township - Muncie Sanitary M. Pleasant Township - Muncie Sanitary M. Pleasant Township M. Pleasant Township M. Pleasant Township Parry Township Delay Township Salem Town - Niles Township Parry Township Dinion Township Dinion Township Caston Town Washington Township Caston Town Chesterfield Town Hamilton Sanitary Muncie Liberty Muncie Muncie Phase in 1 Muncie Phase in 2 Muncie Phase in 3 Muncie Phase in 6 Muncie Phase in 7	(1) Calculation of Net AV: Assessed Value (AV) of Property Less Deductions: Lesser of 60% of AV or \$45,000 35% of Remaining AV Mortgage Deduction Net Assessed Value

(2) For a primary resident homestead, the circuit breaker tax threshold is 1% of the gross assessed value of the property. (3) Circuit breaker credits are amounts in excess of the circuit breaker tax threshold.

CONSOLIDATED CITY OF MUNCIE AND DELAWARE COUNTY Delaware County, Indiana

2% Circuit Breaker Impact

Difformono		Net <u>Tax Bill</u>	,	§ F	, 6	8	, 64	30	818	369	419		,		1	,		4	3 ,	584	3 ,	37		818	1	1	ı		201	31	ı	1		,	609)2 c	r	e-c
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		Net Tax Bill	5,000	2,000	2,000	000,4	000,0	000	4 587	2,000	2,000	2,000	2,000	2,000	0000	000,4	000,4	000'5	000,5	2,000	5,000	2,000	2,000	4,625	2,000	2,000	000	000,5	5,000	5,000	5,000	2,000	2,000	000,0	000	5,000	2,000	5,000
	Circuit	Breaker Credits (2)	3 1.956	2,817	4,222	1 821	785	1 627	170'	449	399	266	1,309	2,171	1,551	2,212	4,00,0	753	1707	237	1.244	781	3,371	•	3,771	1,829	0,000	4,490	4,222	4,667	2,147	4,222	4,222	3,008	3.108	3,108	3,108	3,399
Pronosed	2% Circuit	Breaker <u>Threshold (1)</u>	_		000,4	000	200	200	2000	5,000	5,000	5,000	2,000	2,000	000,	000	2,000	2005	5,000	5,000	5,000	5,000	5,000	5,000	2,000	2,000	000,4	5.000	5,000	2,000	2,000	2,000	5,000	000,4	2,000	2,000	2,000	2,000
	1	Estimated Tax Bill	\$ 6.956	7,817	9,222	6,72	5.786	6.627	4.587	5,449	5,399	5,997	6,309	7,171	0,50	717,	7 081	5 753	6,707	5.237	6.244	5,781	8,371	4,625	8,771	6,829	0,230	9,068	9,222	9,667	7,147	9,222	9,222	8,008	8,108	8,108	8,108	8,399
	Times:	Estimated Tax Rate	\$ 2.7825	3.1270	3.5553	2 6484	2.3064	2.6509	1.8350	2.1795	2.1597	2.3988	2.5238	2.8683	2.3403	2 8888	2,8323	23014	2.6829	2.0947	2.4976	2.3126	3.3484	1.8500	3.5083	2.7315	3 7010	3.6271	3.6889	3.8668	2.8587	3.6889	3.6889	3.3070	3.2431	3.2431	3.2431	3.3597
1				Mi.	'n	M	#	'n,	Ų			F	#			Ĺ			W	ŀ		H		¥,		Ų,			H	N.	Ů,	¥,					H	帽
	1	Net Tax Bill	\$ 5,000	5,000	2,000	2,000	4.948	5.000	3.769	4,631	4,581	5,000	5,000	2,000	000	900	5,000	4 935	5,000	4,419	5,000	4,963	5,000	3,807	5,000	9,000	000	5,000	5,000	2,000	5,000	5,000	000,4	2,000	5,000	5,000	000,4	2,000
	Circuit	breaker Credits (2)	\$ 1,138	1,999	2,822	1.621	<u>.</u>	809	or	K		266	491	1,353	1 304	6.367	2,081	(0)	1,707	10	426		3,371	.	3,771	1,829	9,4	5,767	5,922	6,367	2,147	5,922	2,922	3,000	3,765	3,765	3,763	5,099
Current	2% Circuit	Threshold (1)	\$ 5,000	5,000 8,000	000,5	5,000	5,000	5,000	5,000	5,000	2,000	2,000	2,000	000,4	000	000.5	2,000	5.000	5,000	2,000	2,000	2,000	2,000	5,000	5,000	000,5	2000	5,000	2,000	2,000	5,000	000,	000	000	5,000	5,000	000'5	5,000
	Postali iola C	Tax Bill	\$ 6,138	6,999	4.914	6,621	4,948	5,809	3,769	4,631	4,581	5,997	5,491	0,303 5,533	900	11.367	7,081	4,935	6,707	4,419	5,426	4,963	8,371	3,807	8,771	0,829 8,338	11,179	10,767	10,922	11,367	7,147	228'0L	8008	8,925	8,765	8,765	7 942	10,099
	Times	Tax Rate	\$ 2.4552	2.7997	1.9654	2.6484	1.9791	2.3236	1.5077	1.8522	1.8324	2.3988	2.1965	2.2410	2.5575	4.5466	2.8323	1.9741	2.6829	1.7674	2.1703	1.9853	3.3484	1.5227	3.5083	3.3352	4.4717	4.3069	4.3687	4.5466	2.8587	4.3087	3 2032	3,5700	3.5061	3.5061	3.1769	4.0395
,	Į.	¥	\$ 250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250.000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250.000	250,000
	Smes	ĕã	\$ 250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250.000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000	250,000
	Taxing	District	Center Township	Center Township - Munde Sanitary Munde City - Center Township		Albany Town - Delaware Township	Hamilton Township	Hamilton Township - Muncie Sanitary	Hamison Township	Harrison Township - Muncie Sanitary	Liberty Lownship	Monroe Tournelin	Montos Township Mingle Contract	Mt. Pleasant Township	Mt. Pleasant Township - Muncie Sanitary	Muncie City - Mt. Pleasant Township	Yorktown Town	Niles Township	Albany Town - Niles Township	Perry Township	Salem Township	Union Township	Workington Township	_	Daleyille Town	Chesterfield Town	Hamilton Sanitary Muncie	Liberty Muncie	Muncie Annex	Mr. Pleasant-Muncie-Unity III	Mindie Phase In 1	Muncio Phase In 2	Yorktown Sanitary	Muncie Phase In 3	Muncie Phase In 4	Muncie Phase in 5 Muncie Phase in 6	Muncie Phase In 7	Harrison Sanitary Muncie
																						_	. 5)														

(1) The circuit breaker tax threshold is 2% of the gross assessed value of the property. (2) Circuit breaker credits are amounts in excess of the circuit breaker tax threshold.

CONSOLIDATED CITY OF MUNCIE AND DELAWARE COUNTY Delaware County, Indiana

3% Circuit Breaker Impact

Difference		Net Tax Bill		\$ 1,636	1,00,1	,	1.636		1 626	000,	959,	1,636	1,636	1,636		1 636	1,636	20,4	000	000'			1,636	ı	1,636	1.636	1,636		1.636		٠	,	39	. 0	8 /	GT9	1		, ,				. 9	9	x	(430)	,
Ī			m		ij	o o	i	ij	i		h	ğ	si)	18	ļ		W	Ü	ő		Ü		10	Ì	W	H		La C	6				1		14	XIII		Nie	O	Ä	ili	l.	1			N	4
		Net Tax Bill		\$ 13,912	15,000	15,000	11,463	13 242	11 532	450.04	407.5	9,175	10,897	10,798	11.994	12,619	14 341	12,701	14.77	174,41	13,000	14,102	11,507	13,415	10,473	12,488	11,563	15,000	9.250	15.000	13.658	15.000	15,000	15,000	15,000	15,000	14 294	15,000	15,000	200	000,00	13,000	000,61	15,000	000'61	14,570	oon'eL
	Circuit	Breaker Credits (2)			635	944 444	e		(5) •		i,	100	a	1	1)	9			7007	400,4		10), i	•	,	*:	1.742	. '	2.542	! '	1.676	3,959	3.135	3 444	4 334		3 444	3,444		20,4	200	012,1	1,216	917		1,186
Proposed	3% Circuit	Breaker Threshold (1)		\$ 15,000	15,000	15,000	15,000	15.000	15,000	1000	2,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000	200	200	2,000	000'51	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15.000	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000	200,14	200,00	000,1	000,51	15,000	00001	12,000	200101
		Estimated Tax Bill		\$ 13,912	15,635	18,444	11,463	13.242	11.532	12.054	10,40	0.1	10,897	10,798	11,994	12,619	14.341	12 701	14 424	10,234	14.163	14,102	706,11	13,415	10,473	12,488	11,563	16.742	9.250	17.542	13,658	16,676	18,959	18,135	18 444	19 334	14 294	18 444	18 444	910 91	10,010	2000	10,210	10,210	012,01	14,370	10,130
-	Times:	Estimated Tax Rate		\$ 2.7825	3.1270	3.6889	2.2927	2.6484	2.3064	2,6500	4.0003	0000	2.1795	2.1597	2.3988	2.5238	2.8683	2.5403	2 8848	2 888	00000	2.0020	2.3014	2.6829	2.0947	2.4976	2.3126	3.3484	1.8500	3.5083	2.7315	3.3352	3.7919	3.6271	3,6889	3.8668	2.8587	3.6889	3.6889	2000	20020	2000	0.245	0.243	0.243	2.3133	0.000
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		Net Tax Bill		12,276	13,999	000,61	9,827	13,242	9,896	11 618	7 530	850'	9,261	9,162	11,994	10,983	12,705	11,085	12 788	15,000	14 162	1000	100	13,413	8,837	10,852	9,927	15,000	7,614	15,000	13,658	15,000	15,000	15,000	15,000	15,000	14.294	15,000	15,000	15,000	15,000	200	12,000	1,000	200	2,000	200101
	Circuit	Breaker Credits (2)		A	, 6	6,844		Sik.	3))	635)		¥	£2		S.F.	¥			7 733	2	61.0	i e				,	1,742		2,542	•	1,676	7,359	6,535	6.844	7,733		6.844	6.844	1018	0.850	2,000	2,00	2,33	200	7 108	5
Current	3% Circuit	Breaker Threshold (1)	•	000'61	15,000	000,51	15,000	15,000	15,000	15,000	000,4	200	000,61	000,61	15,000	15,000	15,000	15.000	15,000	15,000	15,000	200,14	2000	000,5	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15.000	15,000	15,000	15,000	2,000	2,000	15,000	15,000	2
		Calculated Tax Bill]		0/7'7	3,888	440,17	9,827	13,242	9,896	11.618	7 530	2,0	9,201	3,162	11,994	10,983	12,705	11.065	12.788	22 733	14 162	0 871	- 70,04	0.4.0	8,837	10,852	9,927	16,742	7,614	17,542	13,658	16,676	22,359	21,535	21,844	22,733	14 294	21.844	21,844	15.016	17.850	17 531	7 53 4	7.53	15,885	20,535 20,198	
	i	limes: <u>Tax Rate</u>	6	2007.2	7.7897	4.000,	1.9654	2.6484	1.9791	2.3236	1.5077	200	77007	1.8324	2.3988	2.1965	2.5410	2.2130	2.5575	4.5466	2,8323	1 0741	1.000	2.0023	1./6/4	2.1703	1.9853	3,3484	1.5227	3.5083	2.7315	3.3352	4.4717	4.3069	4.3687	4.5466	2.8587	4.3687	4.3687	3.2032	3.5700	3 5061	3 5061	3 5061	3 1769	4.0395	!
•	:	ĕĕ	600000	-	000,000	000,000	000,000	200,000	200,000	200.000	500 000	000,000	000,000	000,000	200,000	200,000	200,000	200,000	200,000	500,000	200 000	200 000	200,000	000	000,000	200,000	200,000	200,000	200,000	200,000	200,000	200,000	200,000	500,000	200,000	200,000	200,000	200,000	200,000	500,000	500,000	500 000	200,000	200,000	500,000	200,000	
	ć	Sross W S	\$000 0000		000,000	00000	200,000	200,000	200,000	200,000	500,000	200,000	200,000	000,000	000'000	200,000	200,000	200,000	200,000	200,000	500,000	500 000	200,005	0000	000,000	200,000	200,000	200,000	200,000	200,000	200,000	200,000	200,000	200'000	200'000	200'000	200,000	200,000	200,000	500,000	500,000	500 000	500,000	500,000	500.000	200,000	
	T	District	Center Township	Canter Township - Minois Contrary	Mindie City - Center Township	Delaware Township	Albani Tama Dalamar Tamari	Albany lown - Delaware Lownship	Hamilton Township	Hamilton Township - Muncie Sanitary	Harrison Township	Harrison Township - Mingle Centrery	Libeth Tourship	Color of Control of Co	Seima IOWN	Monroe Lownship	Monroe Township - Muncie Sanitary	Mt. Pleasant Township	Mt. Pleasant Township - Muncie Sanitary	Muncie City - Mt. Pleasant Township	Yorktown Town	Niles Township	Athany Townshin	Dern Township	Select Coursells	Salem Township	dinsmishing	Eaton Lown	Washington Fownship	Gaston Town	Daleville Town	Chestertield Town	Hamilton Sanitary Muncie	Liberty Muncie	Muncie Annex	Mt. Pleasant-Muncie-Cnty TIF	Yorktown Annex	Muncie Phase In 1	Muncie Phase In 2	Yorktown Sanitary	Muncie Phase In 3	Muncie Phase In 4	Muncie Phase In 5	Muncie Phase In 6	Muncie Phase In 7	Harrison Sanitary Muncie	

(1) The circuit breaker tax threshold is 3% of the gross assessed value of the property.(2) Circuit breaker credits are amounts in excess of the circuit breaker tax threshold.

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